



LEGISLATIVE ASSEMBLY *of* PRINCE EDWARD ISLAND



**2014
Annual Report**

January 1, 2014 - December 31, 2014



Prince Edward Island Île-du-Prince-Édouard

Legislative Assembly

Office of the Speaker
PO Box 2000, Charlottetown PE
Canada C1A 7N8

Assemblée législative

Bureau du président
C.P. 2000, Charlottetown PE
Canada C1A 7N8

December 17, 2015

To the Members of the Legislative Assembly
of Prince Edward Island
Charlottetown

It is my pleasure to submit the Annual Report of the Legislative Assembly of Prince Edward Island and the P.E.I. Branch of the Commonwealth Parliamentary Association for the period January 1, 2014 to December 31, 2014.

I wish to acknowledge and thank all staff of the Legislative Assembly for the important work they do in supporting the exercise of parliamentary democracy on Prince Edward Island.

Respectfully,

A handwritten signature in cursive script that reads "Buck Watts".

Hon. Francis (Buck) Watts, MLA
Speaker of the Legislative Assembly

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Prince Edward Island Île-du-Prince-Édouard

Legislative Assembly

Assemblée législative

Office of the Clerk
PO Box 2000, Charlottetown PE
Canada C1A 7N8

Bureau du greffier
C.P. 2000, Charlottetown PE
Canada C1A 7N8

December 17, 2015

Hon. Francis (Buck) Watts
Speaker of the Legislative Assembly
Richmond Street, Charlottetown

Dear Mr. Speaker:

I have the pleasure of presenting the 2014 Annual Report of the Legislative Assembly of Prince Edward Island, which includes the 2014 report of the Prince Edward Island Branch of the Commonwealth Parliamentary Association. This report highlights the various activities of the Office of the Legislative Assembly and the Office of the Clerk for the period of January 1, 2014, to December 31, 2014.

Respectfully yours,

Charles H. MacKay
Clerk of the Legislative Assembly and
Secretary, PEI Branch of the
Commonwealth Parliamentary Association

Our Services



The Office of the Legislative Assembly provides nonpartisan procedural, administrative, educational and outreach services to the Members of the Legislative Assembly and the public.

Office of the Speaker

The Speaker is the presiding officer of the Legislative Assembly, and is responsible for

- presiding over the proceedings of the Assembly, maintaining order, and regulating debate in accordance with the rules and practices of the House;
- ensuring all viewpoints have the opportunity of a hearing in debate;
- casting the deciding vote in the event of a tie;
- guarding the privileges of the Assembly and protecting the rights of its Members;
- representing the Legislative Assembly outside of the chamber and embodying the authority and prestige of the House;
- chairing the Standing Committee on Legislative Management.

Office of the Clerk

Members are supported in their parliamentary functions by services administered by the Clerk, the chief executive officer of the Legislative Assembly. The Clerk has both procedural and managerial responsibilities, and oversees the delivery of nonpartisan services to the Members of the Legislative Assembly. The Clerk's responsibilities include

- the safekeeping of the records and documents of the House;
- maintaining the official record of the House and publishing the Journal of the Legislative Assembly;
- serving as secretary to the Standing Committee on Legislative Management;
- advising the Speaker and Members on parliamentary procedure, traditions and precedents;
- administering the oath of allegiance to all duly elected Members at the beginning of a parliament;
- presiding over the election of a Speaker.

Standing Committee on Legislative Management

The Standing Committee on Legislative Management deals with the administration of the House and the provision of all services and facilities to Members. Chaired by the Speaker, its mandate and membership are specified in the Rules of the Legislative Assembly.

Independent Offices of the Legislative Assembly

- The Conflict of Interest Commissioner assists Members and Ministers in reconciling their private and public interests to enhance public confidence in the Legislative Assembly.
- Elections PEI administers all elections in Prince Edward Island.
- The Information and Privacy Commissioner accepts appeals from applicants, or third parties, who are not satisfied with the response they receive from public bodies as a result of an access to information request. The Commissioner also investigates privacy complaints.
- The Indemnities and Allowances Commission reviews and recommends salaries and benefits for the Members of the Legislative Assembly.

Sessional Administration

During the sittings of the Legislative Assembly, additional administrative support is required. The Sessional Administration Office supports the Clerk with regard to the production, dissemination and safekeeping of documents. Its responsibilities include

- archiving a copy of everything tabled in the House;
- producing and distributing physical copies of House proceedings and debates to Clerks, Members, and the media, as well as posting to digital copies to the Legislative Assembly website;
- undertaking daily mailings to various provincial and federal libraries and government offices;
- providing training, support and scheduling for Legislative Pages.

Committees

The Legislative Assembly of Prince Edward Island enjoys the flexibility available through its standing committees to carry out detailed consideration of the annual reports of the Auditor General to the Legislative Assembly, an examination of the public accounts of the province, recruiting for positions on the Prince Edward Island Human Rights Commission, and matters of interest to the people of the province.

Committee work provides topical information to Members of the Legislative Assembly on issues of concern and often provokes

important public debate. In addition, because committees interact directly with the public, they provide an immediate channel between elected representatives and Islanders.

In 2014, the standing committees completed a busy and productive schedule of 58 meetings and submitted a total of 12 reports to the Legislative Assembly.

Hansard

Hansard first started transcribing the daily debates of the Legislative Assembly in February 1996. As of November 27, 2014, the 808th issue of the daily debates was published.

In 2006, Hansard took over the responsibility for transcribing committee proceedings.

Since 2007, Hansard has produced detailed indexes to both the daily debates and committee meetings.

In late 2014, Hansard resumed cataloguing various papers held at the Public Archives and Records Offices, including typescripts of portions of House and committee debates, as well as reports, speeches and other items. The time period covered is from 1961 to 1990. Once the catalogue is developed, the Legislative Assembly, working with other partners, can decide what should be scanned and added to the Legislative Documents Online website.

Security

The objective of Security Services is to provide a safe and secure environment for Members of the Legislative Assembly, and the visiting public. The Sergeant-at-Arms, who is the head of Security Services, also fills a ceremonial role during the proceedings of the Legislative Assembly. Additional responsibilities of Security Services include

- monitoring and maintenance of electronic surveillance equipment;
- issuing and controlling the card access system;
- training of security personnel;
- liaising with the Charlottetown Police as required;
- creating contingency plans for bomb threats and fire evacuations; and
- serving as contact for assistance with public demonstrations.

Human Resources, Finance and Administration

This office supports the work of the Speaker, Members and Office of the Clerk by assisting with financial, administrative and human resource management services. Responsibilities include

- administering payroll and benefits for staff and Members;

- advising employees with regard to benefits;
- providing information to both the Government House and Opposition Leaders on staffing budgets;
- budget preparation and quarterly forecasting to ensure operations stay within the approved budget;
- administering the day-to-day finances of Legislative Services, the Office of the Conflict of Interest Commissioner, and the Information and Privacy Commissioner;
- responding to information technology, telecommunications, and general maintenance requests;
- participation in the planning and attending of special events;
- conducting the recruitment and orientation process for Legislative Pages; and
- participating in the orientation of Members.

- completing research briefs;
- responding to information requests from other Canadian jurisdictions;
- obtaining information on legislation, regulations, and policies of other jurisdictions for comparison to Prince Edward Island;
- developing interpretive and informational content for distribution to visitors to Province House.

Multimedia Services

Multimedia Services is responsible for producing the television broadcast and webcast of the spring and fall sittings of the legislature. Additional responsibilities of Multimedia Services include

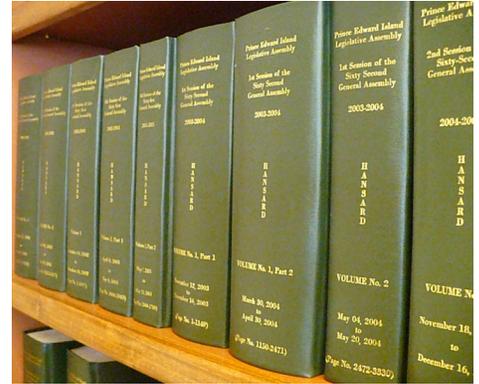
- archiving all streaming sessions of the Legislature on the Legislative Assembly website;
- providing audio and video support to Information Technology Support Services;
- providing technical support for Members of the Legislative Assembly, the media and presenters to the standing committees;
- producing audio recordings of the standing committee and Legislative Assembly proceedings;
- repairing and maintaining all audio and visual equipment at Province House and the Coles Building.



Detail, first floor, Province House

Library and Research

The Legislative Library and Research Service is a nonpartisan and confidential source of information, news, and reference services to Members of the Legislative Assembly, their caucus staff, standing committees, and staff of the Legislature. The Legislative Library and Research Service is also responsible for



Spotlight on the Legislative Library and Research Service

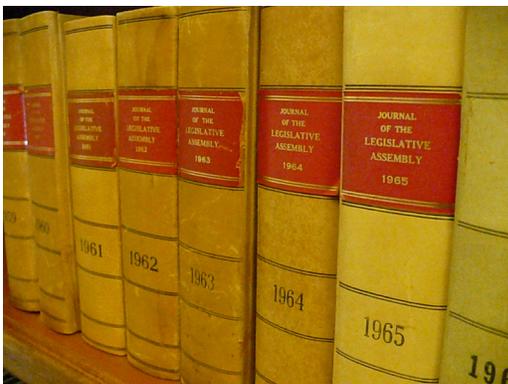
The Legislative Library was initially established in 1773, at the same time the first members of the House of Assembly were elected, as a resource to support the colonists in their role as representatives in government. In 1890, the public was granted access to the Legislative Library collection – at that time, the only library collection in the colony – provided they had a note of permission from a member of the legislature or the Speaker.

In 1900, Hon. Thomas W. Dodd, a merchant and politician from Charlottetown, left a bequest of \$5,000.00 to establish a public library. In 1905, the trustees of the Dodd Fund reached an agreement with the Legislative Library to place a public circulating collection within the Legislative Library, to take advantage of the professional skillset of the only free library in the colony. As the public collection grew over time, however, the Legislative Library collection and services were absorbed by the higher-demand public circulating collection, and the Legislative Library was officially dissolved in the 1970s.

In September 2007, in view of international research promoting access to a library and skilled researchers as a benchmark of service to parliamentarians, the Standing Committee on Legislative Management approved the reestablishment of a Legislative Library with the addition of a Research Service to support Members, committees, and house officers in their parliamentary duties. The second incarnation of the Legislative Library officially opened on May 22, 2008.

Housed within the physical library space is a provincial government documents collection, small periodicals collection (including local newspapers), and reference services, as well as a small collection on public policy and public administration. The research service provides high quality nonpartisan report- and brief-writing for standing committees and individual members.

The Legislative Library and Research Service is staffed by two full time employees with advanced degrees: a librarian and a researcher. Both staff members work independently with Members of the Legislative Assembly and their office support staff on confidential research and briefing papers, and with legislature support staff on research and special projects as requested. General reference and limited educational services are provided to the public when encountered through phone, email, or in-person enquiries, or through special tours of the chamber.



The collection is located within the legislative precinct, convenient to the legislative chamber and to members' offices, and focuses on access to legislative documents and government publications in hard copy and digital form, particularly through the Assembly's website.

Our Staff



*Legislative Assembly staff, taken on the front steps of Province House.
Speaker Carolyn Bertram, front row centre*



*Staff of the Legislative Assembly at work throughout the legislative precinct
Clockwise: Emily Doiron, Trevor Campbell, and Ryan Reddin*

Our History

The story of the Charlottetown Conference is well known to Prince Edward Islanders and, indeed, most Canadians. What is less widely appreciated is the discussion and debate that took place in the House of Assembly on the possibility of union of the colonies.

The idea of a conference among New Brunswick, Nova Scotia and Prince Edward Island delegates to discuss union of their maritime colonies was noted in the 1864 Journal of the House of Assembly. However, the decision to hold the conference in Charlottetown did not appear in the Journal.

The first mention of the conference appears in the Journal for March 16, 1864, in the Speech from the Throne by Lieutenant Governor Dundas:

“The administrator of the Government of Nova Scotia has addressed communications to me on the subject of a proposed Union of the Provinces of Nova Scotia, New Brunswick and Prince Edward Island, under one Government and Legislature.

I have directed that these communications be laid before you.”

The communication from the Administrator of Nova Scotia is dated February 8, 1864 and appears in Appendix A of the Journal.

A committee of seven Members was appointed to draft an Address in Answer to the Speech from the Throne. That committee tabled its report on March 17, and the report was debated on March 18, 19, 21 and 22, and ultimately passed without amendment on March 22. It included the following:

“9. The communications received by your Excellency from the Administrator of the Government of Nova Scotia on the subject of a proposed Union of the Provinces of Nova Scotia, New Brunswick and Prince Edward Island, when laid before us, shall receive due consideration.”

The report was adopted by the House, and the communications from the Administrator of Nova Scotia were tabled the same day.

On March 28 a despatch from the Lieutenant Governor of New Brunswick dated March 18 was tabled; it included a draft of a resolution by the New Brunswick government on the appointment of delegates to consider union of New Brunswick, Nova Scotia and PEI under one government and legislature. The despatch was referred to Committee of the Whole House for consideration, and appears in Appendix L of the Journal.

Committee of the Whole considered the despatches from New Brunswick and Nova Scotia on April 7 and April 9, and on April 18 the following resolution was put forward:

“RESOLVED, That his Excellency the Lieutenant Governor be authorized to appoint Delegates (not to exceed five) to confer with Delegates who may be appointed by the Governments of Nova Scotia and New Brunswick, for the purpose of discussing the expediency of a Union of the three Provinces of Nova Scotia, New Brunswick and Prince Edward Island, under one Government and Legislature, – the report of the said Delegates to be laid before the Legislature of this Colony, before any further action shall be taken in regard to the proposed question.”

An amendment was moved by Mr. Howlan to replace all the text after “That” with the following:

“it is expedient under existing circumstances, to send Delegates to meet those of Nova Scotia and New Brunswick, to discuss the propriety of a Legislative Union of the lower or maritime colonies.”

The amendment was defeated 18-9. The main motion was carried 18-9 and the resolution was adopted. The second session of the 22nd General Assembly ended on May 2, 1864, and the third session did not commence until February 28, 1865, after both the Charlottetown and Quebec conferences had taken place. On the first day of the new session, the Lieutenant Governor included the following in his Speech from the Throne:

“In compliance with the resolution which you passed last Session, I appointed Delegates to confer with Delegates appointed by the Governments of Nova Scotia and New Brunswick, for the purpose of discussing the expediency of a Legislative Union of the Maritime Provinces.

Correspondence on this subject, together with a Report on the Conference of the Delegates will be laid before you.

From these papers you will learn the origin of a second Conference, to consider the wider question of a General Union of the British North American Provinces.

On the invitation of the Governor General I nominated Delegates to proceed to Quebec to attend this second Conference. In appointing Delegates, I deemed it expedient, on both occasions, to select them from each of the political parties of the Legislature.

Copies of the Resolutions adopted at the Quebec conference, will be submitted to you.

Despatches from Her Majesty’s Principal Secretary of State for the Colonial department, on this important subject will also be laid before you.

From this correspondence you will perceive that Her Majesty’s Government have given to these Resolutions their most deliberate consideration, and have expressed their general approval of the proceedings of the Conference.

For this, the most momentous question ever submitted to you, I ask your earnest consideration.”

The despatches referenced above appear in Appendix E of the 1865 Journal. The Answer to the Speech from the Throne and subsequent motions (and their amendments) over the March-April, 1865 period addressed the communication from the Lieutenant Governor and the House of Assembly’s views on how to proceed in regard to the continuing negotiations on Confederation. These lengthy resolutions were recorded in full in the Journal and are attached below. Ultimately the House adopted the following:

“We do, therefore, most humbly pray that your Majesty will be graciously pleased not to give your Royal assent or sanction to any Act or Measure founded upon the Resolutions or Report of the said Conference, or otherwise, that would have the effect of uniting Prince Edward Island in a Federal Union with Canada, or any other of your Majesty’s Provinces in America.”

Community Engagement



Visitor Guides interpret Province House

Visitor Services

As has been the practice for the past several summers, in 2014 the Assembly hired three post-secondary students to work as Visitor Guides. During the busy summer season, Province House receives thousands of visitors, and the Visitor Guides greet and interact with them and provide tours of the building in both official languages.

Prince Edward Island has a rich political history dating back to the eighteenth century. Guides are well versed in that history, and during their tours highlight both significant achievements and colourful stories. The focal point of the tour is the Legislative Assembly Chamber, which forms a backdrop for a discussion of the modern Assembly's role and what it means to participate in democracy. The guides are trained according to the principles of interpretation and aim to lead tours that are less lectures and more discussions to which visitors can contribute according to what interests them most. The 2014 guides were university students Tristan LeClair, Emma Stetson and Julia O'Hanley.

Legislatures across Canada offer public education programming, and the professionals involved participate in the Parliamentary Visitor Services Association. PEI has been a part of this association since 2008 and participated in the 2014 annual general meeting and conference in Halifax, Nova Scotia. The association members take a creative approach to engaging the public in parliaments and democracy, and the annual conference is a valuable forum for the exchange of ideas and experience.

Legislative Page Program

Legislative pages are Grade 11 and Grade 12 honour students, who have shown an interest in the Legislative Assembly and public affairs. They are active members of their schools and communities, participating in different activities, including sports, music, writing, volunteering, 4-H, Rotary Youth Parliament and student council. The Legislative Page Program provides them with another, and unique, experience, giving them the opportunity to see first-hand the work of the Legislature. Pages are responsible for delivering documents, making photocopies, serving refreshments to Members, and other general responsibilities as assigned by the Speaker and Clerks. Their work term follows the academic year, commencing with the fall sitting in November, and ending with the close of the spring sitting.

In 2014, we had 23 students serving as pages at the Legislative Assembly. They were:

SPRING SITTING:

Logan Doyle, Bluefield High School - Jacob Ezeard, Grace Christian School - Noah Richardson, Three Oaks High School - Daniel MacIsaac, Souris Regional High School - Hilary Hardwick, Morell Regional High School - Blinera Musliu, Westisle Composite High School - Farha Munshi, École François-Buote - Shannon Pocock, Kensington Intermediate Senior High - Michelle McCabe, Charlottetown Rural High School - Morgan King, Montague Regional High School - Ryan Drew, Colonel Grey Senior High - Joseph Larsen, Kinkora Regional High School



Hon. Carolyn Bertram, Speaker, with the Spring 2014 Legislative Pages



Hon. Carolyn Bertram, Speaker, with the Fall 2014 Legislative Pages

FALL SITTING:

Jason Bagnall, Bluefield High School - Drew Murphy, Westisle Composite High School - Nigel Waite, Three Oaks High School - Sine Robinson, Colonel Gray Senior High School - Ryan Arsenault, École Évangéline - Lydia Craig, Charlottetown Rural High School - Jessie Bowser, Kensington Intermediate High School - Molly Pendergast, Morell Regional High School - Rebecca Paynter, Kinkora Regional High School - Megan O'Hanley, Souris Regional High School - Will Henbest, Montague Regional High School

Legislative Internship

The Legislative Internship Program is run in conjunction with the Department of Political Studies at the University of Prince Edward Island. Two third- or fourth-year students majoring in History and/or Political Science are selected by their faculty for a co-op placement during a fall or winter semester, one for each semester.

The Internship is designed to promote an understanding of the workings of the Legislative Assembly within the faculties at the university, and to provide students with an opportunity to work in the area of their field of study. It gives students a chance to gain real-world, practical knowledge of the provincial institution that governs the island. Students are also encouraged to pursue projects within their areas of academic interest while they put their political studies knowledge to use in a work environment.

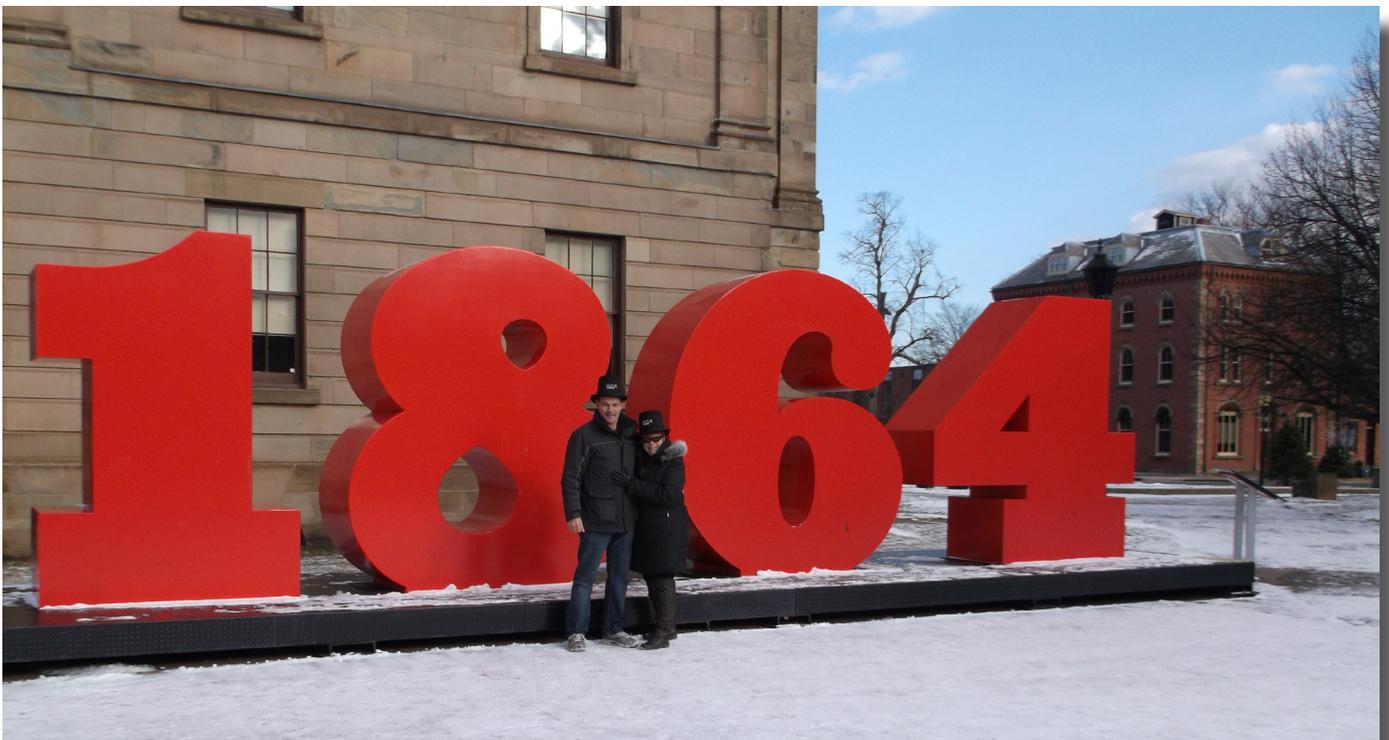
Since its inception in 2008, the program has been well received by both partner institutions, and provided work placement for 13 students. In 2014, Richard Lewis and Jonathan Rix worked at the legislature, and both students proved to be valuable additions to the staff during their time.

Events

A Year to Remember

The year 2014 was an important anniversary for Prince Edward Island. It marked the sesquicentennial of the 1864 Charlottetown Conference, an event which has come to be recognized as pivotal to the formation of the Canadian Confederation. To commemorate this milestone, the province embarked on a year of festivities marking the occasion of September 1864, when twenty-three representatives of the colonies of British North America - Nova Scotia, New Brunswick, Prince Edward Island and Canada (present day Ontario and Québec) - gathered in Charlottetown to discuss the merits of creating a Canadian Confederation.

The formal meetings of the delegates took place in the Legislative Council Chamber on the second floor of the Colonial Building, as Province House was then called. This room, with its soaring ceiling and rich appointments remains a popular destination for visitors touring the building, which is the only original meeting location of the Fathers of Confederation still standing. As a tangible connection to our past and a valuable legacy for all Canadians, Province House hosted a busy schedule of events over the course of 2014. These included lectures, school tours, a royal visit, recitals, art exhibitions and dramatic readings.



Elke Wolters and Barbara O'Donnell usher in the new year.

Their Royal Highnesses Attend Youth Parliament

On May 20, 2014, Their Royal Highnesses The Prince of Wales and The Duchess of Cornwall attended a Youth Parliament in the historic Legislative Chamber at Province House. Fifteen young people from all across the province debated the motion, "Be it resolved that today's youth are prepared to build the Canada of their future, carrying on the work of the Fathers of Confederation." The motion was carried unanimously. Their Royal Highnesses also toured the Confederation Chamber where the delegates to the Charlottetown Conference met in September 1864.

*In the Presence of Their Royal Highnesses
The Prince of Wales and The Duchess of Cornwall*



*The Speaker of the Legislative Assembly of Prince Edward Island,
the Honourable Carolyn Bertram,
cordially invites you to attend the
Special 2014 Youth Parliament
at Province House, Charlottetown,
Tuesday, May 20, 2014, at 9:30 a.m.*

Reception to follow, 11:00 a.m. - noon

Photo identification is required at the door.

Dress: Business attire
This invitation is not transferable.







Student participants in the Youth Parliament

Jordan MacDonald, Premier; Julia O’Hanley, Leader of the Opposition

Government Members: Ryan Drew, Lauren McKearney, Morgan King, Shannon Pocock, Michelle McCabe, Drew MacEachern, and Farha Munshi.

Opposition Members: Noah Richardson, Laura McCardle, Emma MacLean, Logan Doyle, Joseph Larsen, and Deanna Kerry.



Rotary Youth Parliament

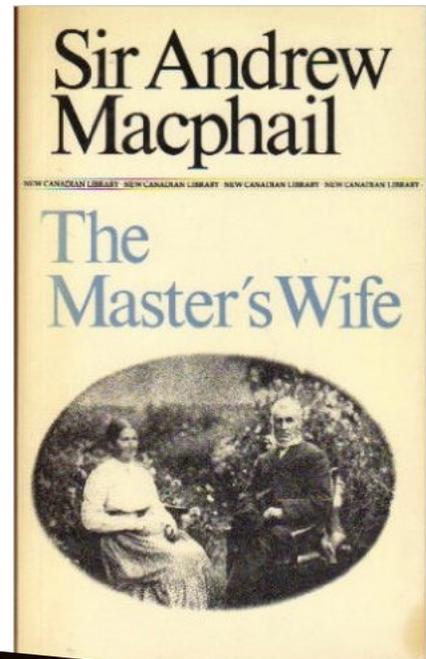
The annual Rotary Youth Parliament took place at Province House May 1 - 2, 2014. In its twenty-sixth year, the long-running project is a partnership among the Speaker's and Clerk's offices, the Department of Education and Early Learning, volunteer teacher advisors, and Rotary Clubs across Prince Edward Island. While debating topics of current interest, the students had the opportunity to experience the fashions of 1864, as they dressed in the style of the Fathers (and Mothers) of Confederation.





Commemorative Lecture

A number of special events took place in 2014 to mark the sesquicentennial of the Charlottetown Conference. One of the most popular of these was a dramatized lecture held in the Legislative Chamber in mid-June. While the “Fathers of Confederation” were meeting in Charlottetown in 1864, life in the countryside was going on much as it had been for decades, and the concerns of rural Islanders were very much focused on the land, and issues to do with the land. This mind-set of rural Islanders, 150 years ago, was evoked in a special lecture and performance featuring Dr. Ed MacDonald from the University of Prince Edward Island. He spoke on a “Land of One’s Own: Prince Edward Island in the Confederation Era.” The talk was illustrated with vignettes – words and music – from the theatrical production of Sir Andrew Macphail’s classic memoir, *The Master’s Wife*. The performance, held in the Legislative Chamber in Province House, played to a capacity crowd.



Dr. Ed MacDonald



Order of Prince Edward Island

First conferred in 1996, the Order of Prince Edward Island is the highest honour that can be accorded to a citizen of the province. It is awarded annually following a public nomination process with not more than three recipients being selected by the independent Advisory Council.

2014 Recipients of the Order of Prince Edward Island

H. Wayne Hambly, CM

Business acumen should not be restricted solely to ensuring a shop runs well. That ability ought to be turned outwards for the betterment of society, and this trait is found in those who possess a sense of community. H. Wayne Hambly first set out on his own over forty years ago, beginning with apartment buildings before branching out to include mini-home parks, a furniture store and recreational vehicles as part of his entrepreneurial enterprise. As he successfully moved into new ventures, Hambly won



well-deserved recognition and accolades from such groups as both the local and international Rotary, the Chamber of Commerce, and the Recreation Vehicle Dealers Association of Canada. He has served on many business boards, as well as on the boards of Junior Achievement of PEI, United Way, Holland College Foundation, Heart and Stroke PEI Provincial Campaign, Queen Elizabeth Hospital and Spring Park United Church.

Apart from receiving numerous industry awards, in 2007 Hambly was a co-recipient, with his wife Wilma - endowed with the Order of Prince Edward Island in 2009 - of the Red Cross Humanitarians of the Year award. Two years later Charlottetown Mayor Clifford Lee presented both Hamblys with his Citizen and Recognition Awards for their involvement as volunteers and for their business skills. For twenty years, the same energy Hambly put into his businesses has also been funneled into The Fathers of Confederation Memorial Buildings Trust which operates PEI's Confederation Centre of the Arts. This is not simply a provincial role or concern, but one that helps shape how PEI is perceived in the national and international art and performance worlds, with the continuing

success of the Centre absolutely vital for the growth and enrichment of our artistic and business communities, as well as for our sense of pride in our performers, painters, dancers and technicians. In addition, Hambly has assisted with establishing and maintaining the prestigious Symons Medal and Lecture on the State of Canadian Confederation, an annual series of talks that features well-known speakers from all over who address the current state of Canada.

As one figure describes this energetic and civic-minded citizen, Hambly provides a "steady and enthusiastic hand at the helm" of many ventures. For his contributions to the economic and cultural life of our province, which has earned his appointment this year to the Order of Canada, H. Wayne Hambly is a worthy recipient of the Order of Prince Edward Island.

H. Wade MacLauchlan

"Education has for its object the formation of character," believed the philosopher Herbert Spencer. A consideration of the career that H. Wade MacLauchlan has had at Dalhousie Law School, the University of New Brunswick and, most notably, as president of the University of Prince Edward Island from 1999 to 2011, with his background in law and public administration, seemingly would indicate that his character has been formed by experiences found within the walls of these institutions. Yet a person brings into higher education a character partially molded by relatives and the environment. MacLauchlan comes from a family with a history of community service, and this civic inheritance has found its outlet in university settings throughout the world. His scholastic works, his advocacy for learning, his engagement with local, regional, national and international entities and issues, and his practical skills in writing, diplomacy and fundraising, would fill pages.



Even as we keep in mind these attributes, it may be best to focus on the contributions MacLauchlan has made to the development, expansion, enrichment and international reputation of our university. Student enrolment from across the world has increased, infrastructure has grown, new areas of research and expertise have opened up, talented professors from all parts of Canada and from other countries have embraced its ethos, and UPEI has been positioned close to the front of the mind of those seeking to pursue excellence. MacLauchlan has been recognized repeatedly for his untiring efforts in education by being named a Member of the Order of Canada in 2008, and in 2010 receiving the IPAC Award for Excellence in Public Service. He has served on numerous boards and committees, coordinated extensive and useful research projects, chaired the Georgetown Conference on the revitalization of Atlantic Canada's rural communities and, most recently, authored a biography of a former PEI premier, Alex B. Campbell.

Of this multifaceted educator and administrator, let us keep in mind these words of Thomas Carlyle: "The great law of culture is: Let each become all that he was created capable of being." MacLauchlan has invested himself in the improvement of higher education so that every student can realize his or her potential. His remarkable achievements, in partnership with others, in every aspect of his professional life, particularly as they relate to UPEI, are abiding contributions to the social, economic and cultural life of our province that fully justify the awarding of the Order of Prince Edward Island to H. Wade MacLauchlan.

Heather Leanne Moyse

Life has speeded up considerably in the last two decades. We communicate with people around the world, we receive mail in a few seconds, and we follow those we admire in real time. In sports, as in life, the pressure is intense to be quicker, and many times the only thing separating first place from every other spot is a fraction of a second. In an ever-changing environment, professional athletes have to make up their minds, adjust their strategies and adapt to unexpected conditions speedily and with precision, or else their years of training will be for naught. Gaining or losing an instant in a competition may determine if one takes home gold, silver or bronze, or nothing at all.

Heather Moyse is a prime example of an Islander who has excelled in her chosen field in a short span of time and whose commitment to athletic excellence reaches back to her days in high school where she competed well in track and rugby. Continuing this run of success, in 2002 she was inducted into the University of Waterloo Sports Hall of Fame, and, in 2010, in what may be a unique instance, earned the title Female Athlete of the Year in two provinces. Of course, the highlight of her professional career - so far - is her gold medal triumphs in the bobsleigh events in the Winter Olympics of 2010 and 2014. None of these achievements came without effort, but if prowess appears natural, then the practice, and the strain endured while preparing, can be overlooked. Accordingly, the recognition of Moyse's contribution to the cultural life of our province through the awarding of the Order of Prince Edward Island takes into consideration not just her moment on the dais but her innumerable hours in gyms, on fields, on her own and as part of teams.



Pindar, an ancient poet who often wrote of Olympic events, said, "gold, like a gleaming fire by night, outshines all pride of wealth beside." Awards are given to honour the expenditure of skill and strength; a medal easily obtained does not possess the same lustre as one that requires the demonstration of perseverance and discipline. For her career as an athlete and outstanding Olympian, and for her charitable work - achievements we are proud to see in one of our own - that reflects, in part, the nature of her birthplace, Heather Moyse deserves the Order of Prince Edward Island.

Members of the Order of Prince Edward Island

A

Angèle Arsenault, O.C.
Reverend Éloi Arsenault
Georges Arsenault

B

Leone Bagnall, C.M.
Chief Darlene Bernard
Reverend Dr. F.W.P. Bolger, C.M.
Emily Bryant
Marlene Bryenton
Garnet Rankin Buell
Marie Burge

C

William Callbeck
Dr. Sheldon Cameron
Alexander Bradshaw Campbell
Reverend Charles Cheverie
Sibyl Cutcliffe

D

Eleanor Davies
Donald M. Deacon, O.C., M.C.
Sister Mary Deighan
Dr. George Dewar, C.M.
Vera Elizabeth Dewar
Anna Duffy
Regis Duffy, C.M.

E

Edith Eldershaw
Dr. Kent Ellis

G

J. Henri Gaudet, C.M.
Allan Graham
Diane Griffin

H

H. Wayne Hambly, C.M.
Wilma Hambly
Nancy Ann Hamill
James Hogan
Arthur Hudson

I

Dr. Albert “Bud” Ings

K

Derek Key, Q.C.

L

Frank Ledwell
Dorothy Lewis
Charles Linkletter, C.M.

M

Elmer MacDonald
H. Wade MacLauchlan
William MacLean
Helen Stewart MacRae
Dr. Joyce Madigane
Dr. John H. Maloney
Maylea Manning
Shirley McGinn
Barbara McNeill
Heather Leanne Moyse
Ray Murphy

O

Dr. Hubert O’Hanley

P

Ulric Poirier

R

Honourable Marion Reid, C.M.
Antoine Richard, C.M.
Helen Robbins

S

Paul H. Schurman, C.M.
Father Brady Smith

W

Kay Wall
Elmer Williams
Noel Wilson
Dr. David Wong

Z

Frank Zakem



Visit www.gov.pe.ca/opei for full biographies of all recipients of the Order of Prince Edward Island.

Province House Repairs

Province House was closed in late January 2014 for repairs to ceilings, gutters and downspouts. It reopened to the public on March 24, 2014, a week prior to the resumption of the session.



Detail of ceiling plaster work



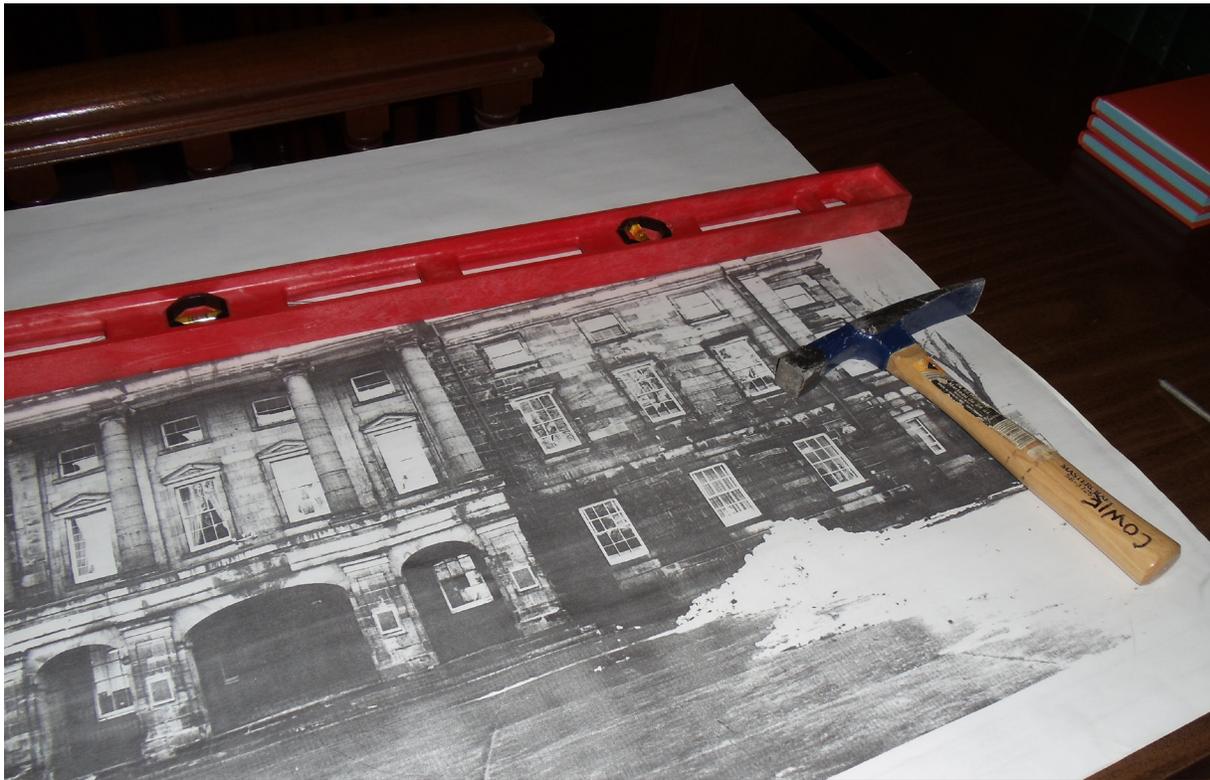
*Vestibule ceiling, back door
Province House*



Legislative Assembly to Move in Early 2015

It was announced in mid-October that the Legislative Assembly of Prince Edward Island will be vacating Province House, its home since 1847, early next year in advance of extensive conservation work on the building. The work to conserve Province House is anticipated to last three to five years.

The Legislative Chamber will be relocated to the Hon. George Coles Building, adjacent to Province House on Richmond Street in Charlottetown. The administrative, security and press offices will also be located in the Coles Building. The Office of the Speaker and the Office of the Clerk of the Legislative Assembly will be moved to a building which is situated immediately east of the Hon. George Coles Building. Legislative standing committees will meet in a satellite location, the J. Angus MacLean Building, which currently houses the Hansard offices. All three buildings are within a city block of one another, in the heart of historic Charlottetown.



Original construction details were revealed during repairs in the winter of 2014 and preparations for the move early in 2015



Detail of Speaker's office floor



Detail of deep window casement



Handhewn stone walls



*Al McDonald, Sergeant-at-Arms,
holding artifact*



*Charles MacKay, Clerk,
in the balcony of
Confederation Chamber*



*Legislative staff tour the
attic of Province House*

Parliamentary Matters

Parliamentary Privilege

The *House of Commons Procedure and Practice*, Second Edition, 2009, defines privilege as “the rights accorded to the House and its Members to allow them to perform their parliamentary functions unimpeded.” In brief, it is the collection of rights and immunities that are necessary for the Legislative Assembly of Prince Edward Island and its elected Members to fulfill their duties to the people of the province.

Any claim that privilege has been infringed is raised in the House by means of a question of privilege, and is a matter for the House itself to determine. A Member wishing to raise a questions of privilege must first convince the Speaker that the concern is *prima facie* (on the first impression) a question of privilege.

There was one such occurrence in 2014.

On April 2, 2014, the Leader of the Opposition raised a question of privilege regarding inconsistencies in financial documents presented to the Legislative Assembly by the Minister of Finance, Energy and Municipal Affairs. He stated, “A Member of the House [the Minister of Finance, Energy and Municipal Affairs] made two statements. Those statements contradicted each other so they could not both be true.” His assertion was based on an inconsistency in the manner in which funds paid to the province from the Canadian federal government were reported over two fiscal years. In support of his claim, the Leader of the Opposition offered the following: (1) The provincial budget was presented on March 27, 2013. It included a \$25 million payment for Harmonized Sales Tax (HST) transition funding in the 2012-13 fiscal year; and (2) The public accounts of the province for the year ended March 31, 2013, were tabled intersessionally on January 31, 2014. The \$25 million payment was not shown as revenue for the 2012-13 fiscal year. In summary, the two documents provided to the Legislative Assembly offered two differing views of the 2012-2013 fiscal year.

The Minister of Finance, Energy and Municipal Affairs provided the explanation that the provincial Auditor General recommended that the \$25 million payment from the Government of Canada should be accounted for in the year that the HST was implemented, that is, the fiscal year beginning April 1, 2013, and not in year the enabling legislation was passed by the House, and as per the schedule outlined in the Comprehensive Integrated Tax Coordination Agreement (CITCA), that is, 2012.

In preparing her ruling, Speaker Bertram reviewed relevant documents with regard to the payment of \$25 million from the federal government in relation to the HST, and noted the following:

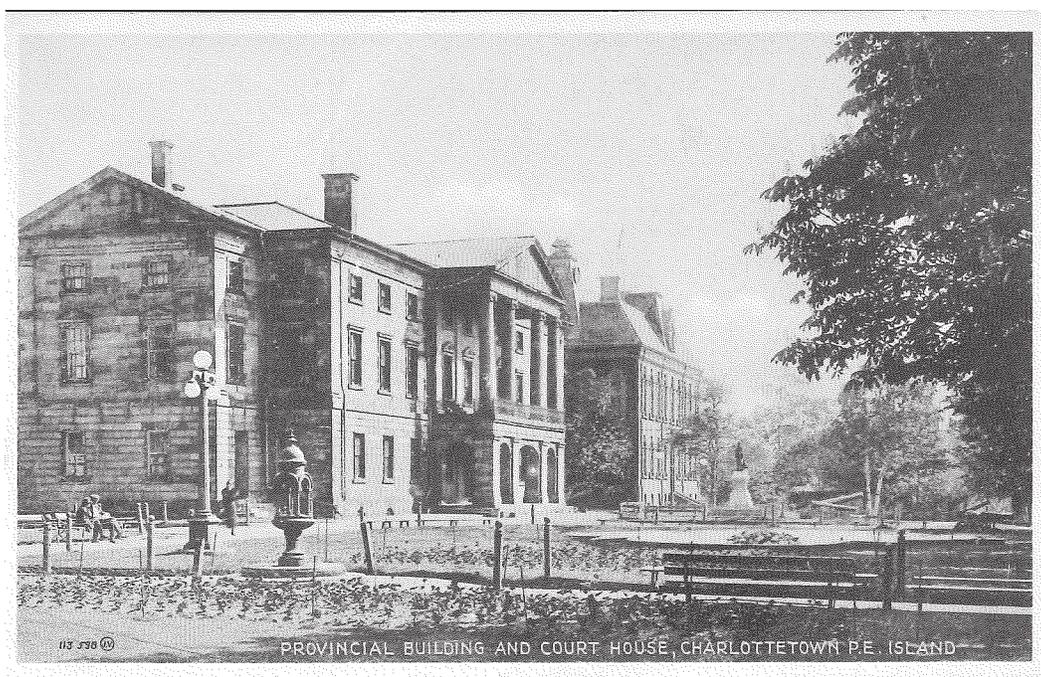
- Estimates of Revenue and Expenditure for 2013-2014 showed an amount of \$25 million in the 2012-13 budget forecast and \$25 million for the 2012-13 budget estimate for Federal Transition Assistance related to the HST; and



- Public Accounts for the Province of Prince Edward Island, Volume 1, Consolidated Financial Statements for the Year Ended March 31, 2013, showed zero revenue for the 2013 actual and the 2012 actual restated for Federal Transition Assistance.

In addition, she consulted the Auditor General who confirmed that on January 14, 2014, the Office of the Auditor General identified an issue associated with accounting for the HST transition funding. On January 15, 2014, this issue was brought to the attention of the Comptroller’s Office for discussion and resolution. On January 24, 2014, the Department of Finance, Energy and Municipal Affairs advised the Office of the Auditor General that a decision had been made to adjust the accounting records to record the \$25 million in 2013-14. There was no indication that the Minister of Finance and Municipal Affairs was aware of the potential for such an issue to be identified when he presented the budgets on April 18, 2012, and on March 27, 2013.

On April 15, 2014, Speaker Bertram delivered her ruling, pointing out that the matter was a dispute as to an allegation of fact—not the fact that the \$25 million was accounted for in one fiscal year, and then changed to be accounted for in a subsequent fiscal year. There was agreement on that point. The disagreement was in whether the Minister of Finance and Municipal Affairs deliberately misstated the amount in the 2012-13 estimates of revenues due from the Government of Canada. Consistent with past speakers of the Legislative Assembly of Prince Edward Island, she agreed that a dispute as to an allegation of fact does not constitute a question of privilege, citing the examples of Speaker Deighan on April 21, 2004, and December 9, 2003; and Speaker MacDonald on May 4, 1999. From the Canadian House of Commons, the example of Speaker Jerome, in 1975, ruled “a dispute as to facts, a dispute as to opinions and a dispute as to conclusions to be drawn from an allegation of fact is a matter of debate and not a question of privilege” (Debates, June 4, 1975, p. 6431) was provided. Members were referred to *Beauchesne* (6th edition), citation 31, “A dispute arising between two Members, as to allegations of facts, does not fulfill the conditions of parliamentary privilege.” In conclusion, Speaker Bertram said, “The point of privilege directed to me for a ruling by the Honourable Leader of the Opposition does not fulfill the requirements for a *prima facie* case of privilege. For that reason, and pursuant to Rule 45(3) of the Rules of the Legislative Assembly of Prince Edward Island, I cannot allow the motion proposed by the Leader of the Opposition to proceed.”

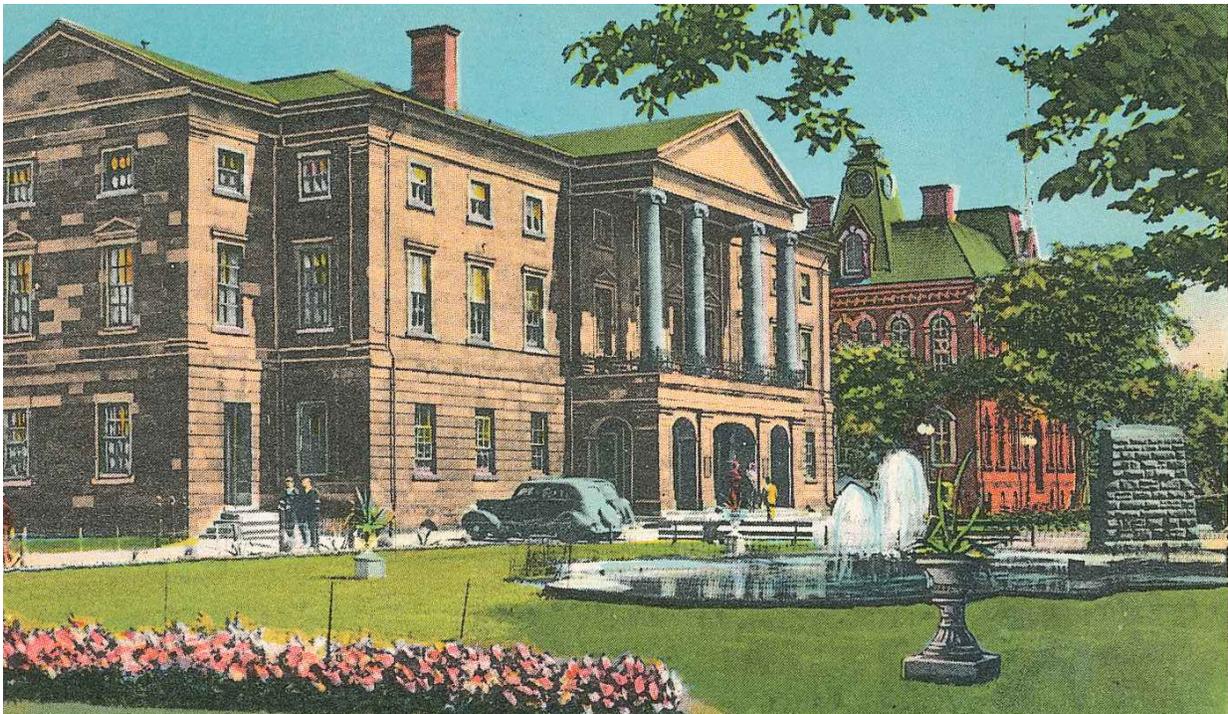


Unparliamentary Language in 2014

The *Rules of the Legislative Assembly of Prince Edward Island* prohibit disrespectful language in debate (Rule 34(2)). In addition, personal attacks, insults, obscene language, or words that question a member's integrity, honesty or character are not permitted.

While it is not possible to produce a definitive list of unparliamentary words and expressions, in 2014, the Speaker intervened to caution members regarding use of the following language in debate:

- ...it almost looked like he was sucking up to the Premier
- untrue
- arrogant
- fall back like a dinosaur
- bluffing
- guts
- When the Premier's inner circle tried to get greased, Islanders got fleeced



Committees

Committee work provides topical information to Members of the Legislative Assembly on issues of concern and often provokes important public debate. In addition, because committees interact directly with the public, they provide an immediate channel between elected representatives and Islanders.

The following chart details the committee membership, meeting frequency and subject matter of reports.



Summary of Committee Activity Fourth Session of the Sixty-fourth General Assembly and Fifth Session of the Sixty-fourth General Assembly January 1, 2014-December 31, 2014				
Committee Name	Chair	Committee Members	Dates of Meetings	Reports (Subject and Date Tabled)
Agriculture, Environment, Energy and Forestry (4/64)	Paula Biggar	James Aylward Paula Biggar Kathleen Casey Bush Dumville Colin LaVie Pat Murphy Hal Perry Buck Watts	Feb. 5 Feb. 13 Feb. 27 Mar. 6 Mar. 14 Apr. 3 June 12 June 25 Oct. 15 Nov. 4 Nov. 13	April 4 - Committee Activities and Request to Meet Intersessionally Nov 19 - Committee Activities

Committee Name	Chair	Committee Members	Dates of Meetings	Reports (Subject and Date Tabled)
Agriculture, Environment, Energy and Forestry (5/64)	Paula Biggar	James Aylward Paula Biggar Kathleen Casey Bush Dumville Colin LaVie Pat Murphy Hal Perry Buck Watts	Nov 26	
Community and Intergovernmental Affairs (4/64)	Bush Dumville	Paula Biggar Richard Brown Bush Dumville Sonny Gallant Gerard Greenan Colin LaVie Pat Murphy Hon. Steven Myers	Feb. 26 Mar. 5 Apr. 10	April 16 - Committee Activities
Community and Intergovernmental Affairs (5/64)		Paula Biggar Richard Brown Bush Dumville Sonny Gallant Gerard Greenan Colin LaVie Pat Murphy Hon. Steven Myers	November 26	



In 2014, committees met in the Pope Room of the Hon. George Coles Building a room which would be transformed into a legislative chamber for 2015

Committee Name	Chair	Committee Members	Dates of Meetings	Reports (Subject and Date Tabled)
Education and Innovation (4/64)	Gerard Greenan	James Aylward Kathleen Casey Olive Crane Gerard Greenan Charles McGeoghegan Robert Mitchell Pat Murphy Hon. Steven Myers	June 10 June 24 July 8 Sept 16 Sept 30 Oct 7 Oct 23 Nov. 18	April 22 - Request to Meet Intersessionally November 26 - Committee Activities
Education and Innovation (5/64)		James Aylward Kathleen Casey Olive Crane Gerard Greenan Charles McGeoghegan Robert Mitchell Pat Murphy Hon. Steven Myers	November 26	
Fisheries, Transportation and Rural Development (4/64)	Sonny Gallant	Paula Biggar Colin LaVie Charles McGeoghegan Pat Murphy Hon. Steven Myers Buck Watts	Jan. 28 Feb. 18 Feb. 25 Mar. 4 Mar. 11 Mar. 25 June 13 July 3 August 6 Sept. 16 Sept. 30 Oct. 7 Nov. 19	April 22 - Committee Activities and Request to Meet Intersessionally Nov 26 - Committee Activities

Committee Name	Chair	Committee Members	Dates of Meetings	Reports (Subject and Date Tabled)
Fisheries, Transportation and Rural Development (5/64)		Paula Biggar Sonny Gallant Colin LaVie Charles McGeoghegan Pat Murphy Hon. Steven Myers Hal Perry Buck Watts	Nov.26	
Health, Social Development and Seniors (4/64)	Bush Dumville	James Aylward Richard Brown Olive Crane Bush Dumville Sonny Gallant Gerard Greenan Colin LaVie Hal Perry	Feb. 12 Mar. 12 Mar. 26 Apr. 29 Sept. 11 Oct. 1 Oct. 8 Oct. 29 Nov. 19	May 2 - Committee Activities and PEI Human Rights Commission Nov. 20 - Committee Activities
Health, Social Development and Seniors (5/64)		James Aylward Richard Brown Olive Crane Bush Dumville Sonny Gallant Gerard Greenan Colin LaVie Hal Perry	Nov. 26	

Committee Name	Chair	Committee Members	Dates of Meetings	Reports (Subject and Date Tabled)
Privileges, Rules and Private Bills (4/64)	Kathleen Casey	James Aylward Kathleen Casey Colin LaVie Hon. Ron MacKinley Hon. Alan Mclsaac Hon. Janice Sherry Hon. Robert Vessey Hon. George Webster		
Privileges, Rules and Private Bills (5/64)		James Aylward Kathleen Casey Colin LaVie Hon. Ron MacKinley Hon. Alan Mclsaac Hon. Janice Sherry Hon. Robert Vessey Hon. George Webster	Nov. 26	
Public Accounts (4/64)	James Aylward	James Aylward Paula Biggar Sonny Gallant Robert Mitchell Pat Murphy Hon. Steven Myers Buck Watts	June 17 June 24 Sept. 25 Oct. 2 Oct. 9 Nov. 4 Nov. 6	April 16 - Request to Meet Intersessionally November 14 - Review of the Report of the Auditor General
Public Accounts (5/64)		James Aylward Paula Biggar Sonny Gallant Robert Mitchell Pat Murphy Hon. Steven Myers Buck Watts	Nov. 26	
Committee on Committees	Sonny Gallant	James Aylward Paula Biggar Sonny Gallant Hon. Steven Myers Hon. Wes Sheridan		November 20 - Composition of the Standing Committees
			Number of meetings to date: 58	Number of reports to date: 12

LEGISLATIVE ASSEMBLY BUDGET AND EXPENSES

The information below has been taken from the Public Accounts of the Province of Prince Edward Island, Volume II, for the year begun April 1, 2013, and ended March 31, 2014. The Public Accounts provide the most current information comparing actual expenditures (Expenses column) to the budgeted estimates (Estimates column).

	ESTIMATES \$	EXPENSES \$
LEGISLATIVE SERVICES		
Administration	149,700	145,818
Equipment	28,500	20,041
Materials, Supplies & Services	91,000	40,920
Professional & Contract Services	30,000	32,103
Salaries	1,665,300	1,724,077
Travel & Training	36,100	48,128
Grants		
Opposition Members Office	98,300	103,300
Commonwealth Parliamentary Association	16,000	- -
Government Members Office	110,400	115,400
Total Legislative Services	<u>2,225,300</u>	<u>2,229,787</u>
MEMBERS		
Members		
Salaries	2,136,100	2,100,836
Travel & Training	117,900	130,863
Total Members	<u>2,254,000</u>	<u>2,231,699</u>

	ESTIMATES \$	EXPENSES \$
OFFICE OF THE CONFLICT OF INTEREST COMMISSIONER		
Office of the Conflict of Interest Commissioner		
Salaries	41,800	45,930
Travel & Training	<u>3,200</u>	<u>--</u>
Total Office of the Conflict of Interest Commissioner	<u>45,000</u>	<u>45,930</u>
OFFICE OF THE INFORMATION AND PRIVACY COMMISSIONER		
Office of the Conflict of the Information and Privacy Commissioner		
Administration	4,900	2,975
Materials, Supplies & Services	1,600	--
Professional & Contract Services	1,000	--
Salaries	106,800	110,803
Travel & Training	<u>5,000</u>	<u>5,521</u>
Total Office of the Information and Privacy Commissioner	<u>119,300</u>	<u>119,299</u>
ELECTIONS P.E.I.		
Elections		
Administration	5,000	6,451
Equipment	1,300	4,394
Materials, Supplies & Services	2,500	360
Professional & Contract Services	14,000	85
Salaries	181,100	170,415
Travel & Training	<u>4,000</u>	<u>13,896</u>
Total Elections P.E.I	<u>207,900</u>	<u>195,601</u>
TOTAL LEGISLATIVE ASSEMBLY	<u>4,851,500</u>	<u>4,822,316</u>

2014 Statistics

	2012	2013	2014
Number of sitting days	47	40	33
Government bills brought	69	57	45
Government bills passed	59	52	8
Private member's bills brought	0	1	4
Private member's bills passed	0	0	0
Private bills brought	3	2	0
Private bills passed	3	2	0
Oral question period			
Total number of questions	1408	1281	1076
Longest question asked	2 min., 3 sec.	1 min., 25 sec.	1 min., 20 sec.
Longest answer given	3 min., 9 sec.	2 min., 46 sec.	2 min., 25 sec.
Shortest question asked	1 second	4 seconds	3 seconds
Shortest answer given	1 second	1 second	1 second
Ministerial statements			
Total number of statements	167	159	123
Average length of statements	1 min., 45 sec.	2 min., 29 sec.	1 min., 52 sec.
Longest statement	3 min., 46 sec.	4 min., 58 sec.	4 min., 18 sec.
Shortest statement	45 sec.	37 seconds	1 minute
Motions			
Government	42	19	28
Other than Government	90	59	91
Independent Member			9
Introduced jointly	4	4	3
Passed	33	22	29
Number of written questions submitted			
Number of written questions submitted	13	121	177
Number of written answers submitted			
Number of written answers submitted	0	116	153

Assemblée parlementaire francophonie

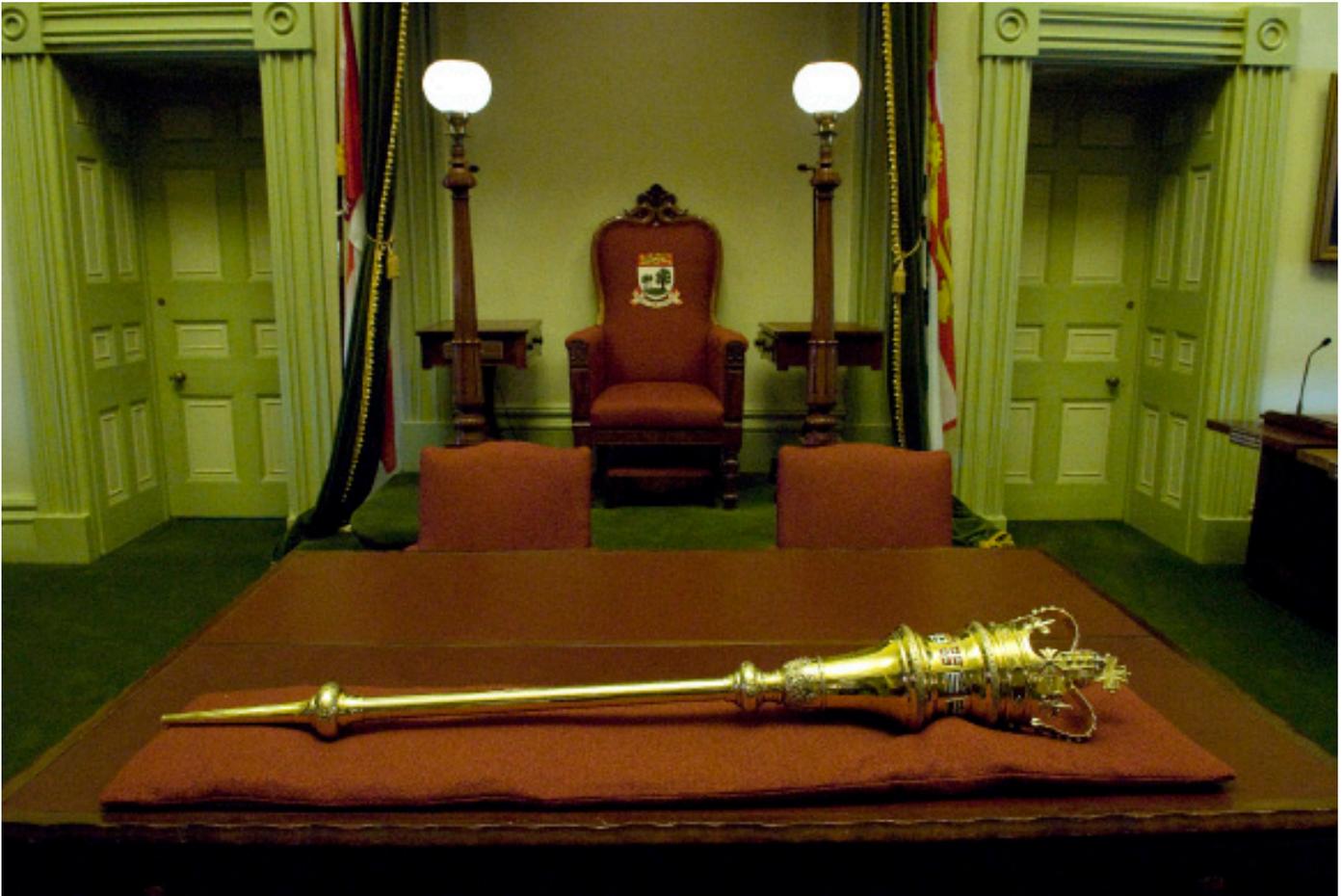
The Assemblée Parlementaire de la Francophonie brings together parliamentarians from 77 parliaments and inter-parliamentary organizations from 5 continents. Its actions strive principally to promote and defend democracy, the right to development, the respect of human rights, and international development of the French language and cultural diversity. The APF was created in 1967 and is the consultive body to the head of States of the Sommet de la Francophonie.

Prince Edward Island is one of the members of the America's Regional Assembly of the APF. This assembly unites 13 parliaments across America: Alberta, British Columbia, Canada, Haiti, Louisiana, Maine, Manitoba, New Brunswick, Nova Scotia, Ontario, Prince Edward Island, Quebec and Saskatchewan. The objectives of the Americas

Regional Assembly are to highlight French language, as well as defend and promote French culture in Francophone regions in the Americas.

The Provincial Division of the organization is under the direction of Hon. Carolyn Bertram, MLA, Speaker of the Legislative Assembly of Prince Edward Island.





Prince Edward Island's mace was a gift from the Canadian Area Council of the Commonwealth Parliamentary Association in 1966. The mace was designed by Canadian manufacturer Henry Birks and Sons Ltd. It incorporates the seals of the ten Canadian Provinces and the Coat of Arms of Canada. Originally serving as a symbol of the authority of the Crown, it is now widely accepted as a symbol of the authority of parliament and the Speaker - with the Speaker's authority being inseparable from the House itself. In use, for example, the secret ballot election of Speaker cannot proceed unless the mace is present. During these proceedings, the mace lies in the lower stand in front of the Table, indicating that the House is without a voice until it has elected one from among its numbers to be Speaker. As soon as the House has elected a Speaker, the mace is placed on the Table indicating that the House is now properly constituted and may now conduct business. During everyday business of the House, when the Speaker is in the Chair, the mace is on the Table. When the Speaker is not in the Chair, the mace is placed in the stand in front of the Table.

Commonwealth Parliamentary Association

Prince Edward Island Branch

The CPA is an Association of Commonwealth Parliamentarians who, irrespective of gender, race, religion or culture, are united by community of interest, respect for the rule of law and individual rights and freedoms, and by pursuit of the positive ideals of parliamentary democracy.

Its purpose is to promote knowledge and understanding of the constitutional, legislative, economic, social and cultural systems within a parliamentary democratic framework. It undertakes this mission with particular reference to the countries of the Commonwealth of Nations and to countries having close historical and parliamentary associations with it.

CPA provides the sole means of regular consultation among Members of Commonwealth Parliaments. It fosters cooperation and understanding among them and promotes the study of, and respect for, Parliament.

The CPA pursues these objectives by means of

- Annual Commonwealth Parliamentary Conferences, Regional Conferences and other symposiums;
- Interparliamentary visits;
- Parliamentary Seminars and Workshops;
- Publications, notably *The Parliamentarian*, *Canadian Parliamentary Review* and two newsletters on CPA activities and on parliamentary and political events;
- Parliamentary Information and Reference Centre communications.

More than 120 delegates and accompanying persons met in Fredericton, New Brunswick, for the 52nd Commonwealth Parliamentary Association Canadian Regional Conference from July 20-26, 2014.

Prior to the beginning of the conference, the Canadian Chapter of the Commonwealth Women Parliamentarians gathered for two days of business meetings and guest presentations, with an emphasis on issues of concern to women in public life.

The Regional Conference organizers presented a diverse lineup of eight sessions which covered a variety of topics before Canadian parliaments, ranging from social issues such as Quebec's end-of-life legislation to lessons learned from public sector pension plan reforms.

